# THE CORPORATION OF THE CITY OF GRAND FORKS

# **BYLAW NO. 2045**

# A Bylaw to Establish the Five Year Financial Plan For the Years 2018 - 2022

The Council for the	Corporation	of the C	City of	Grand	Forks, in	n open	meeting	assembled
enacts as follows:								

- 1. This bylaw may be cited, for all purposes, as the "Five Year Financial Plan Bylaw, 2018-2022, No. 2045".
- 2. Schedule "A" attached hereto and forming part of this bylaw is hereby adopted as the Statement of Objectives and Policies for the Five Year Financial Plan for the years 2018 to 2022.
- 3. Schedules "B" and "C" attached hereto and forming part of this bylaw are hereby adopted as the Financial Plan schedules of proposed funding sources, expenditures, and transfers between funds for the years 2018 to 2022.

Read a first, second and third time by the Municipal Council this 26 <sup>th</sup> day of March, 2018.
Finally adopted on this 9th day of April, 2018.

Corporate Officer Diane Heinrich

## CERTIFICATE

Mayor Frank Konrad

I hereby certify the foregoing to be a true and correct copy of the "Five Year Financial Plan
Bylaw, 2018-2022, No. 2045", as adopted by the Municipal Council of the City of Grand
Forks on this 9th day of April, 2018.

Corporate Officer of the Municipal Council of the City of Grand Forks

# CORPORATION OF THE CITY OF GRAND FORKS 5 Year Financial Plan Bylaw 2045 Schedule "A" Statement of Objectives and Policies

In accordance with Section 165 (3.1) of the Community Charter, The City of Grand Forks is required to include in the Five Year Financial Plan, objectives and polices regarding each of the following:

- 1. The proportion of total revenue that comes from each of the funding sources described in Section 165(7) of the Community Charter;
- 2. The distribution of property taxes among the property classes, and
- 3. The use of permissive tax exemptions.

## **Funding Sources**

# Objective:

- For operations, to maintain annual increases to a level that approximates the annual increase in inflation unless a specific program or project is identified that requires tax revenue funding.
- For capital and fiscal, to review and address annually the long term needs for capital infrastructure.

#### **Policies**

- After an initial correction period, ensure that property tax increases remain as stable as possible over time and within 2 percent above inflation.
- Increase utility rates consistently over time, between 3 and 4 percent, to fund the asset management capital reserves.
- Evaluate and set user fees and charges fairly for the services received.
- Set taxes, fees and charges to achieve full cost recovery, where appropriate, for operating costs.
- Periodically review fees and charges to ensure that they account for inflation and changes in the level of service provided.
- Encourage the use of alternate revenue resources instead of property taxes.

Revenue Source	Amount	% of Total Revenue
Property Value Taxes	\$ 3,921,566	16.0%
Parcel Taxes	161,226	0.7%
Fees and Charges	7,786,866	31.9%
Other Sources	6,618,666	27.0%
Proceeds from Borrowing	1,484,854	6.1%
Reserve Funding	4,462,583	18.3%
TOTAL	\$ 24,435,761	100.0%

# **Distribution of Property Taxes**

# Objective:

- To ensure property taxes and rates are sufficient to meet the City's short and long-term needs.
- To ensure equity among the property classes by reviewing the ratios of property class allocations annually.

## Policies:

- Conduct periodic reviews of taxes paid by individual classes.
- Consider tax shifts or redistributions only where a full comprehensive analysis and impact is undertaken.
- Where a tax shift is required, consider a gradual phase-in to allow the properties in the class to adjust their budgets accordingly.
- In establishing property tax rates, take into consideration:
  - The amount of property taxes levied as compared to other municipalities.
  - The property class conversion ratio as compared to other municipalities.
  - The tax share borne by each property class.
  - The tax ratios of each property classification.

The 2018 distribution of property taxes rates among the different classes has not yet been determined. The following distribution is based on rate multiples consistent with prior years:

		% of Property
Property Class	Rate Multiple	Value Tax
01 Residential	1.00	55.31%
02 Utilities	7.92	1.39%
04 Major Industry	8.64	21.11%
05 Light Industry	2.93	1.45%
06 Business	2.39	20.70%
08 Recreation/Non Profit	0.80	0.03%
09 Farm	1.08	0.01%
TOTAL		100.00%

# **Permissive Tax Exemptions**

## Objective

- Optimize the provision of charitable and not for profit services for the benefit of Grand Forks residents.
- Provide property tax exemptions as permitted under the Community Charter in a consistent and fair manner.
- Restrict the provision of exemption to those providing an extension to City services and minimize the impact on City revenues.

## Policies

- Grand Forks residents must be primary beneficiaries of the organization's services and the services provided must be accessible to all members of the public.
- In guiding and approving permissive tax exemptions, Council will take into consideration:
  - Not-for-profit occupiers of City property for the duration of their occupancy.
  - Land and improvements surrounding a statutorily exempt building for public worship.

# CORPORATION OF THE CITY OF GRAND FORKS 5 Year Financial Plan Bylaw No. 2045 Schedule "B" Five Year Financial Plan 2018-2022

	2018		2019		2020	2021	2022
	Budget		Budget		Budget	Budget	Budget
Revenues							
Property Taxes	\$ 3,804,524	\$	3,918,660	\$	4,036,220	\$ 4,157,307	\$ 4,282,026
Parcel and FrontageTaxes	161,226	Ť	161,226	•	161,226	5,826	5,826
Grants in Lieu of Taxes	17,147		17,661		18,191	18,737	19,299
Percentage of Revenue Tax	99,895		104,000		104,000	104,000	104,000
Sales of Services and User Fees	7,786,866		8,006,106		8,234,649	8,470,049	8,712,511
Grants	6,291,366		1,022,879		1,037,667	1,052,591	1,067,653
Other Revenues	327,300		327,300		327,300	327,300	327,300
Total Revenues	18,488,324		13,557,832		13,919,253	14,135,810	14,518,615
Expenses							
Purchases for resale	3,490,408		3,560,216		3,631,420	3,704,049	3,778,130
General Government	1,296,871		1,266,728		1,291,063	1,315,884	1,341,202
Protective Services	926,782		899,218		917,003	935,143	953,646
Transportation Services	1,256,315		1,225,341		1,249,848	1,274,845	1,300,341
Environmental & Health Services	236,145		240,868		245,685	250,599	255,611
Public Health Services	84,823		86,519		88,249	90,014	91,814
Planning and Development	445,400		406,768		404,173	411,726	419,430
Parks, Recreation and Cultural Services	1,390,940		1,298,771		1,317,520	1,309,645	1,329,152
Water Services	822,067		787,508		803,258	819,323	835,709
Electrical Services	674,674		688,167		701,930	715,969	730,288
Wastewater Services	700,468		714,477		728,767	743,342	758,209
Amortization	1,867,611		2,177,750		2,292,854	2,316,959	2,344,098
Debt Interest	132,727		188,987		163,262	161,015	160,926
Total Expenses	13,325,231		13,541,318		13,835,032	14,048,513	14,298,556
Surplus (Deficit) for the year	\$ 5,163,093	\$	16,514	\$	84,221	\$ 87,297	\$ 220,059
Adjusted for non-cash items							
Amortization	1,867,611		2,177,750		2,292,854	2,316,959	2,344,098
Total Cash from Operations	\$ 7,030,704	\$	2,194,264	\$	2,377,075	\$ 2,404,256	\$ 2,564,157
Adjusted for Cash Items							
Proceeds from Borrowing	1,484,854		-		-	-	-
Capital Expenditures	(11,197,382)		(2,344,000)		(2,259,000)	(2,364,000)	(2,429,000)
Debt Principal Repayments	(324,105)		(373,961)		(328,837)	(213,837)	(181,656)
Transfer from Reserves	4,462,583		2,344,000		2,259,000	2,364,000	2,429,000
Transfer to Reserves	(1,400,000)		(1,800,000)		(2,000,000)	(2,100,000)	(2,300,000)
Transfer to Surplus	(56,654)		(20,303)		(48,238)	(90,419)	(82,501)
	\$ (7,030,704)	\$	(2,194,264)	\$	(2,377,075)	\$ (2,404,256)	\$ (2,564,157)
Financial Plan Balance	\$ -	\$	-	\$	-	\$ -	\$ -

CORPORATION OF THE CITY OF GRAND FORKS 5 Year Financial Plan Bylaw No. 2045 Schedule "C" - Five Year Financial Plan 2018-2022

							FUNI	FUNDED FROM					
CAPIT AL EXPENDITURES - 2018	- 2018					RESERVES	S						
			General	Electrical	Water				Climate				
Description	Fund	Amount	Capital	Capital	Capital Ec	Capital Equipment Land Sales	d Sales	Gas Tax	Action	Slag	DEBT	GRANTS	OTHER
2017 Carry Forward Projects													
Silver Kettle Sidewalk	General	181,141	181,141										
Public Works Fuel Tanks	General	53,826	53,826										
Public Works Upgrades	General	20,000	20,000										
Public Works - 22nd Street	General	556,070									556,070		
Wayfaring Signs	General	65,000								65,000			
Airport AWOS Ugrade	General	42,298	10,574									31,724	
Expo Sign changes	General	35,000								35,000			_
Library HRV	General	12,000											12,000
Emergency Repair Fund	General	10,914	10,914										
Flood Plain Mapping & Dike Restoration	General	117,500	50,000									67,500	
5 tonne Dump Truck	Fleet	250,000				250,000							
T-Tech trailer	Fleet	11,325				11,325							_
Service Truck Replacement	Fleet	15,305	15,305										_
Holder Replacement	Fleet	40,541				40,541							
Electrical Engineering	Electrical	30,367	30,367										_
Electrical Voltage Conversion	Electrical	535,767	535,767										
Wastewater Treatment Plant UV	Sewer	437,932				_	145,977					291,955	
Headworks Grinder	Sewer	38,679					38,679						
Water/Sewer Scada	Sewer	2,854					2,854						
3rd Street Sewer Main Repair	Sewer	35,309	35,309										_
Wastewater Treatment Plant Upgrades	Sewer	2,748,751	467,288									2,281,463	
Bio-Solids Land Application Plan	Sewer	25,000	25,000										
Sewer Phasing Plan	Sewer	78,500	13,345									65,155	
Water/Sewer Scada	Water	3,219					3,219						_
5th Street Watermain Replacement	Water	41,152						41,152					
West Side Fire Protection	Water	923,932									928,784		(4,852)
Water Supply & Conservation	Water	10,000			10,000								
Subtotal 2017 Carry Forward Projects		6,322,382	1,448,836		10,000	301,866 1	190,729	41,152		100,000	1,484,854	2,737,797	7,148

CORPORATION OF THE CITY OF GRAND FORKS 5 Year Financial Plan Bylaw No. 2045 Schedule "C" - Five Year Financial Plan 2018-2022

							FUN	FUNDED FROM					
CAPITAL EXPENDITURES - 2018	2018					RESERVES							
	}		General	Electrical	Water		ì		Climate				
Description	Fund	Amount	Capital	Capital	Capital E	Capital Equipment Land Sales	ind Sales	GasTax	Action	Slag	DEBT	GRANTS	OTHER
2018 New Projects													
City Park Campground Upgrade	General	20,000	20,000										
	General	30,000	30,000										
ld to baseball specs	General	10,000	10,000										
	General	400,000						400,000					
Public Works Upgrades	General	45,000	45,000										
	General	10,000	10,000										
Annual Facility upgrades and replacement plan	General	15,000	15,000										
	General	30,000	30,000										
	General	25,000	25,000										
Replace Crosswalks in City Core	General	50,000						50,000					
Central Ave Sidewalk Replacement	General	40,000						40,000					
Bridge Approach Paving	General	20,000						20,000					
Annual Water and Sewer Emergency Repair Fund	General	50,000	50,000										
7th Street Storm Sewer	General	10,000	10,000										_
SolarNow Solar Panel Installation	General	65,000							40,000			25,000	
Fleet replacement	Fleet	300,000	300,000										_
	Fleet	20,000				20,000							
	General	25,000	25,000										
	Electrical	100,000	100,000										
dy and implementation	Electrical	15,000	15,000										
Electrical Master Plan	Electrical	35,000		35,000									
Yale Bridge water main	Water	10,000			10,000								
Interfor Property Isolation	Water	150,000	150,000										
	Water	50,000	50,000										
Shared Property (strata, trailers) Water Meters	Water	50,000						50,000					
 	Water	125,000	125,000										
er Line Extension	Water	25,000			25,000								
Airport Water Main Looping	Water	75,000	75,000										_
	Water	2,480,000										2,480,000	
Sewer Main Relining	Sewer	000'09	000'09										
	Sewer	25,000	25,000										
Granby River Force Main Crossing	Sewer	10,000	10,000										_
MWR Discharge Requirements	Sewer	200,000	200,000										
		1											
Subtotal 2018 New Projects		4,875,000	1,680,000	32,000	35,000	20,000		260,000	40,000	•		2,505,000	•
TOTAL CAPITAL EXPENDITURES		11,197,382	3,128,836	35,000	45,000	321,866	190,729	601,152	40,000	100,000	1,484,854	5,242,797	7,148